









Summit event: Co-production – is it worth it? Learning from Short Breaks

Tuesday 18th March 2025

WELCOME









2515 by Governance Internat

Welcome and Aims of Today

- Improve <u>knowledge</u> of co-production by sharing the learning and outcomes from the 2024/2025 phase of Surrey's Short Breaks Co-production Project, which has been funded by the Department for Education through their national Short Breaks Innovation Fund.
- Develop a <u>shared understanding</u> of the <u>role of co-production</u> as we look forward to developing programmes and strategies to improve Surrey children and families' outcomes.
- Through design led examples increase partners <u>confidence</u> of delivering efficient and effective co-production activities, considering the barriers to success.















• 9.40 - 9.50am

Registration and Exhibition

• 9.50 - 10.00am

Welcome and Introductions

• 10.00 - 11.15am

Key learnings from Short Breaks

• 11.15 - 11.35am

Break, Networking and Exhibition

• 11.35 - 12.00pm

Table Discussions

• 12.00 - 12.20pm

Practical next steps

• 12.20 - 12.30pm

Final reflections and Feedback

• 12.30 - 1.00pm

Lunch and networking



Co-production – is it worth it? Learning from short breaks



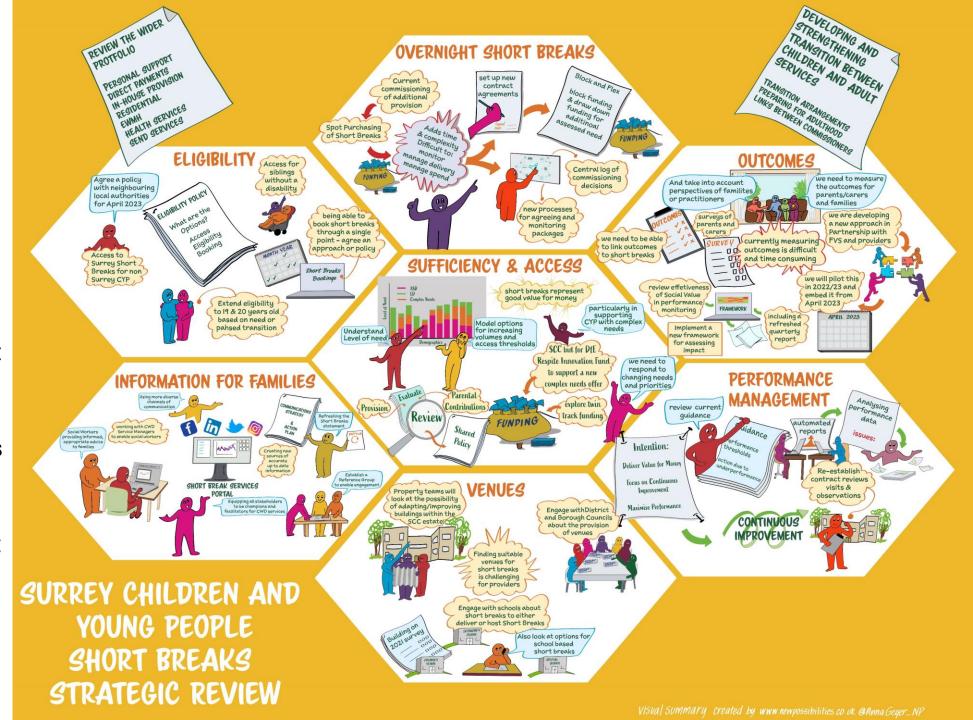
Short breaks – a short history....



- Strategic review 2020-22
- Recommissioning the short breaks offer with new contracts launch in April 2023
- Funding for contracted service maintained, but additional pressure due to inflation – most comms with families was challenging
- Short Breaks Innovation Fund from Department for Education SCC secured £907k in 2023/24 – enable piloting of new short breaks services
- Second round of funding (£950k) secured for 2024/25, which included funding for a new co-production project

What did we hope to achieve?

Our hypothesis was that co-production would help us to respond to known issues and make the most of opportunities, whilst also improving our relationships with families – by directing more of our collective effort into learning and improvement



Some practical details



- We launched the project in February 2024
- 52 parents and carers have taken part in one or more of our 15 co-production workshops over the year, alongside a range of partners and professionals
- We had a project budget of c.£59k available through the DfE Short Breaks Innovation Programme – covering co-production workshops, consultancy support and pilot / prototype activities
- DfE are very interested and have identified co-production as one of the key themes emerging from the national programme
- Outputs from the DfE programme will inform their national Short Breaks strategy including any future statutory guidance

Who else has been involved?



























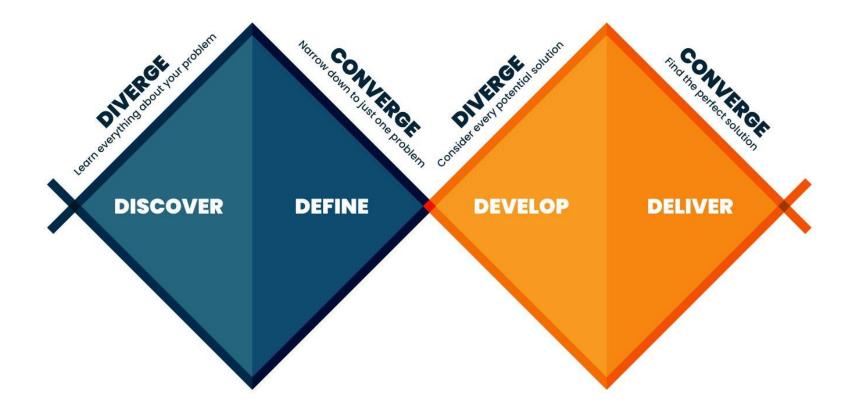






What overall approaches have we used?













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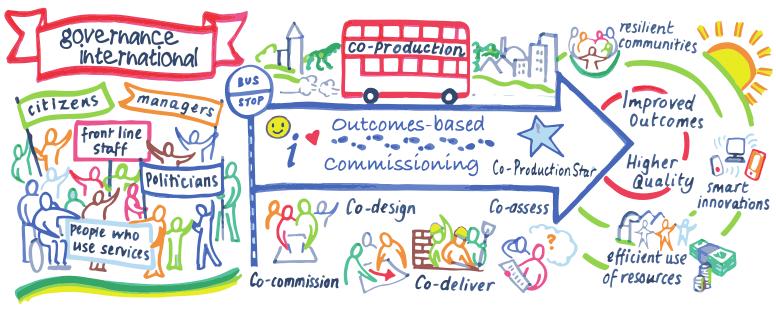
What do we mean by coproduction?



Surrey County Council

Co-producing short breaks

Tony Bovaird and Elke Loeffler, Governance International



Why are we interested in co-production?

- Growing realisation of how important is the knowledge and experience of parents, carers, children and young people – not just service commissioners and providers – the value of 'people with lived experience'
- Also coming to realise that this knowledge and experience hasn't been made full use of up to now – and that we should be looking for ways of putting this right

User and community co-production of public services and outcomes

"Co-production is about

public service organisations, service users and their communities making better use of

each other's assets, resources and contributions to achieve better outcomes or improved efficiency."

http://www.govint.org/our-services/co-production/



Putting co-production into practice - the "Four Co's"





- e.g. developing new kinds of short break

Co-design - people as co-innovators

- e.g. co-designing the booking system



Co-delivery - people as resources and helpers

- e.g. participating in peer support networks



- e.g. evaluating new short breaks offers





How did we explore the use of co-production approaches in this project?



We invited groups of parents and carers to workshops in which we got their views and suggestions for improvements on the following themes:

- Information and communication about the Short Breaks programme
- Booking system
- Networking
- New opportunities and inclusive practices in mainstream services
- Dealing with the waiting list of those families not yet accessing short breaks
- We have developed the ideas which emerged into a short questionnaire which we are now inviting all parents and carers to fill out you will be included!
- The results of this survey will be used to offer parents/carers more opportunities to join in the improvement and running of the short breaks programme

Short breaks case study: What was the process?

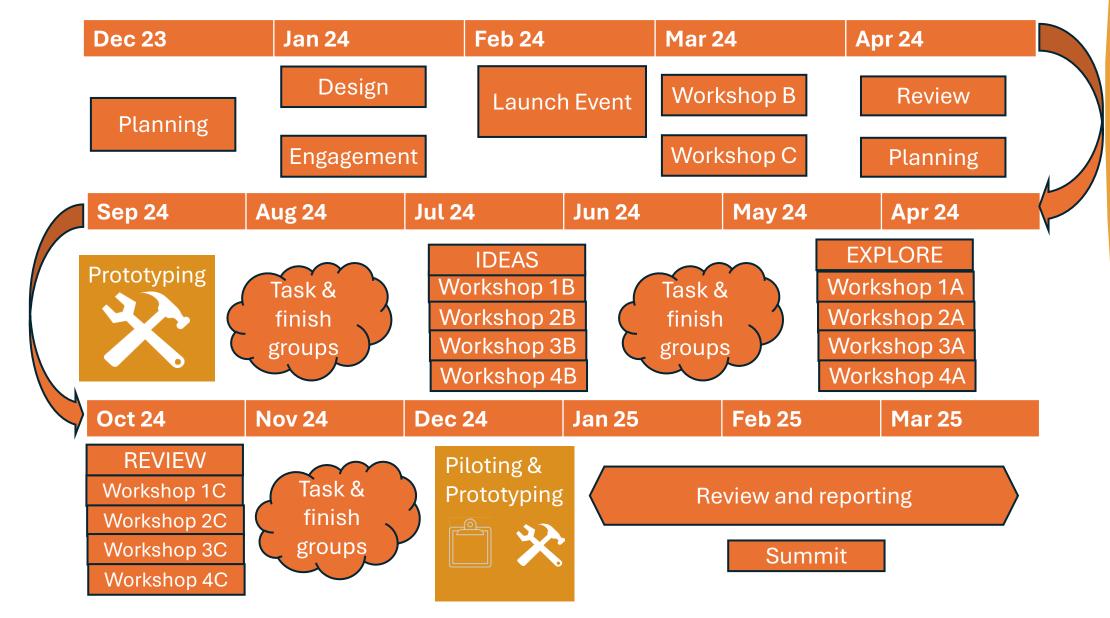


Overview of the approach

- SURREY COUNCIL
- Worked with families to identify priority areas of focus, asking the following questions at launch events:
 - What's good about Short Breaks?
 - What's not so good about Short Breaks?
 - How could we work together to address what's not so good?
- This generated an initial set of workstreams which we have taken forward over the year, supported through a number of workshops
- Broad process of ideas explore review akin to the 'double diamond'
 commissioning model (discover define develop deliver) mentioned earlier
- Process has therefore generated additional areas to look at as well as outputs and delivery over the year
- Workstreams have operated in diverse ways, for example some identifying solutions relatively quickly, others needing consultation or engagement (eg with providers) you don't know at the start where or how you will finish!

What was our plan?





Another way of looking at it...



Start up and planning Feb - Mar 2024



Main programme Apr - Dec 2024



Review and reporting

Jan - Mar 2025



Launch event 21 Feb
Online workshop

Two further planning

workshops

Key priorities identified

Workstreams defined

by parent carers



Workstreams centred around workshops

Ongoing work

Wider engagement

Design and piloting





Drawing together ideas from workstreams

Implementation

'Summit' event

Celebration event

Evaluation

Reporting to DfE and SCC colleagues



PEVELOPING SHORT BREAKS THROUGH CO-PROPUCTION







August



9 people

IN PERSON EVENT

For partners and Stakeholders to share what it is like to work in coproduction

REVIEWING

What have we learned about Short Breaks and the wider system of support for children and families

REFLECTING

On what we have achieved through coproduction so far

AGREEING.

How to take forward the work still to be done in 2025-2026

(e)

May-June

Co-production Workshops: 17 parents/carers





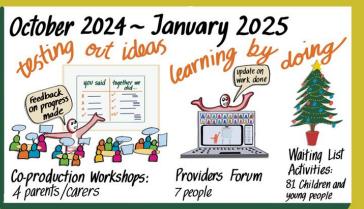




Developing Thinking









Waiting List Activities: 45 Children and young people

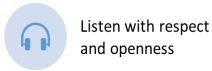






Launch Event

Discovery session with partners and parent / carers





Confidentiality



Collaborate



Contribute



Use plain language

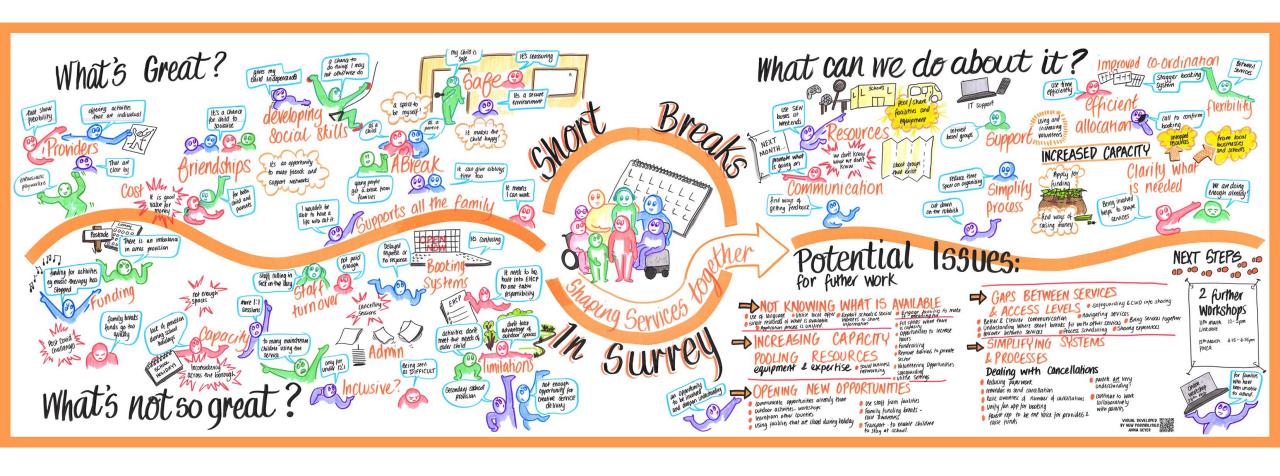


Disagree with the point – not the person



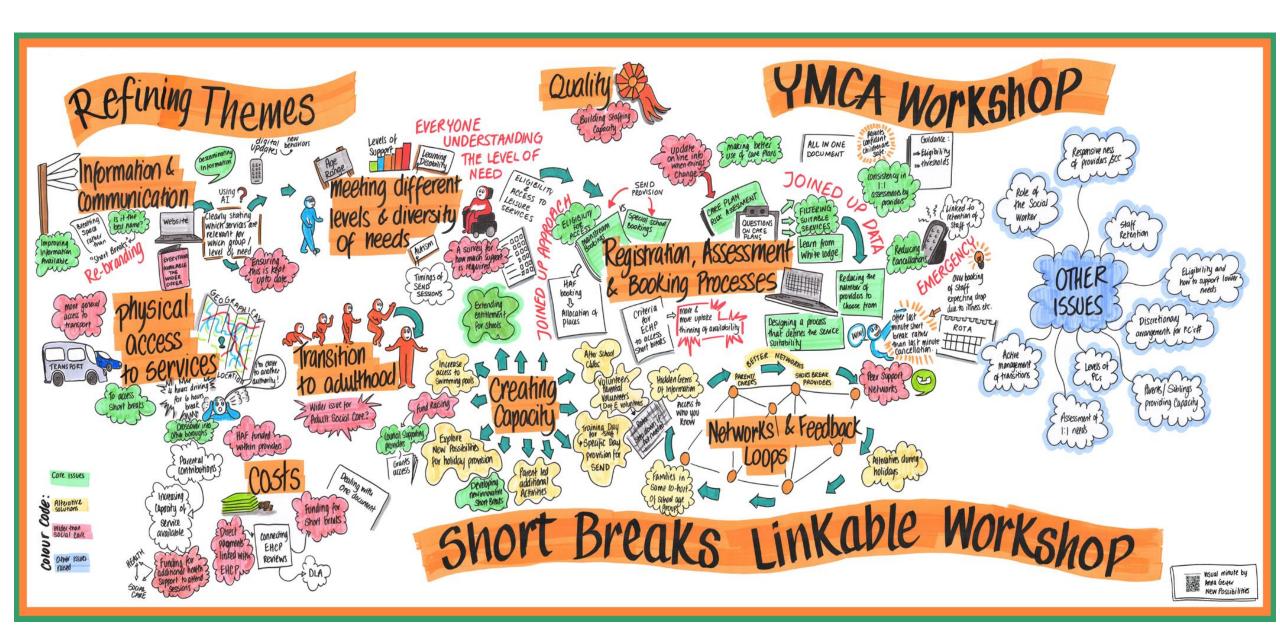












Initial workstreams identified

Waiting lists

Booking process

Funding

Communication n & Information

Networking

Inclusive practice

Building a sustainable service

Booking process and waiting lists



Waiting list events

Description: Create activity days for families who are unable to access the Short Breaks service.

Challenges and opportunities identified:

- Develop activity days for children and families who are not yet using the service, while ensuring that the waiting list experience is positive.
- Enable families to create positive memories together.
- Ensure that families who previously couldn't access the service now have the opportunity to do so.

Progress made:

- 6 waiting list activity days have taken place, with 2 more to be completed by 31st March.
- Families who have been unable to access the service have benefitted from this approach.
- Community organisations, which would typically not run SEND sessions, are now adapting to the idea.

6 waiting list activity days

126
children

4.7/ 5
Satisfaction







Booking processes

Description: Exploring ways to standardise the booking process

Challenges and opportunities identified:

- More work needed with providers to assess the impact of changing the booking process.
- Exploring ways to standardise the booking process, including a unified booking window, set principles, and a standard registration form.
- Piloting an aligned booking window with four providers.

Progress made:

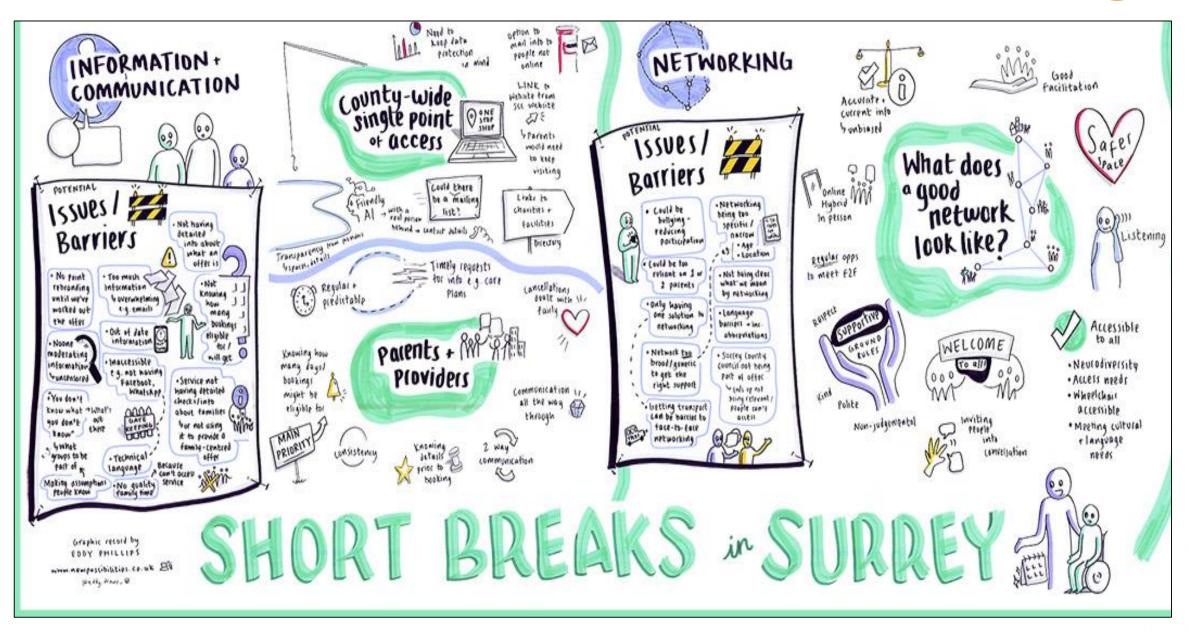
 We paused work on this strand in line with our overall work plan for the year ahead, focusing on eligibility for play and leisure schemes.







Information, communication and networking



Information and communications

Description

Exploring how we can improve the quality of information available about Short Breaks

Challenges and opportunities identified:

- Ensuring quality, accuracy and relevance of information about Short Breaks
- Maximising reach and accessibility

Progress made:

Improvements to the Local Offer webpage are in progress to:

- create frequency, timing and accessibility filters for activities
- Indicate if services are commissioned by SCC
- date-stamp entries
- make key words more visible and accessible
- create a diary/calendar of events



Filter by					
Short Breaks services commissioned by Surrey County Council:					
□ Yes	(10)				
Facilities:					
 Accessible parking 	(22)				
☐ Changing facilities	(16)				
☐ Wheelchair access	(14)				





Networking

Description

Exploring how we can create or raise awareness of effective peer support and information networks for parent carers around Short Breaks and disability

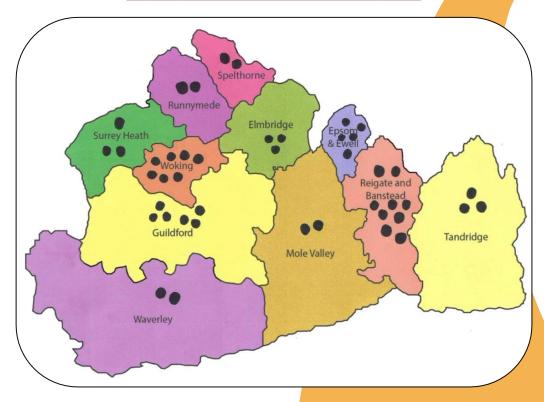
Challenges and opportunities identified:

- Benefits to parent carers of a supportive peer network
- Raising awareness of networks that parent carers can access
- Identifying and understanding what makes a good network and the gaps in existing networks
- Strengthening and expanding existing networks to maximise access and outcomes

Progress made:

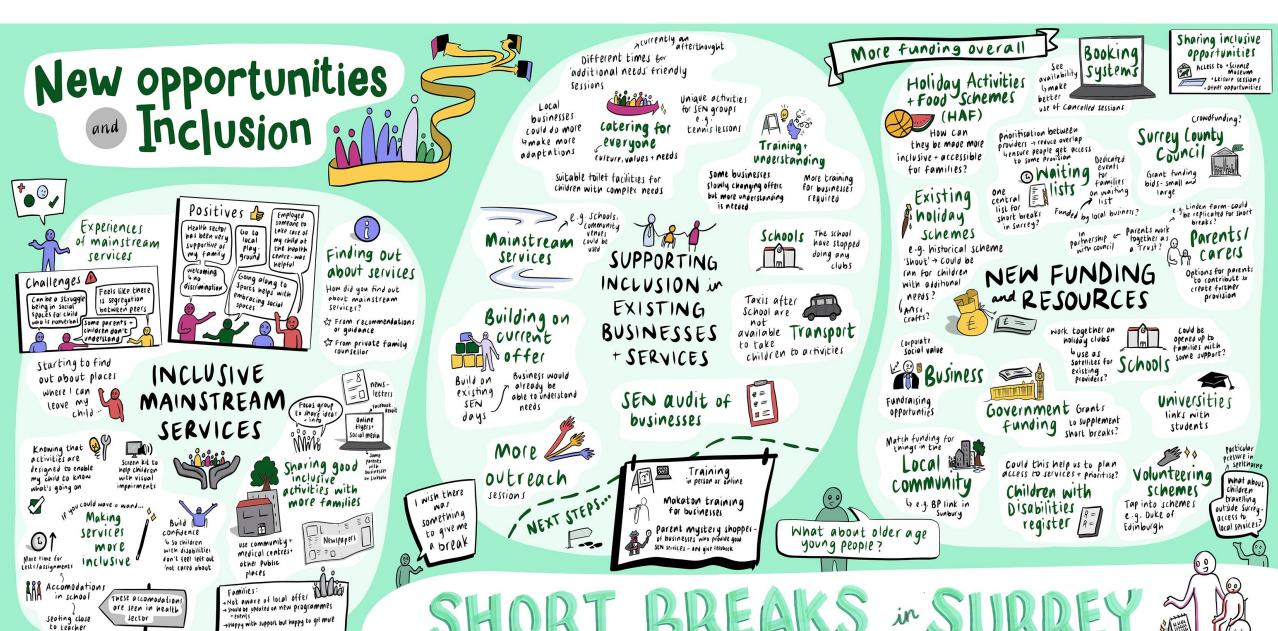
- Our partners Family Voice Surrey has completed an in-depth review of existing networks, what works, what's missing and how best to promote networks
- A heat map has been produced to highlight potential gaps in networks within the county
- We are working with FVS on ways to disseminate the learning and promote networks that are available







Inclusion, sustainability and funding



Community inclusion

Description: Exploring different ways to create new and open-up existing inclusive opportunities in local communities

Challenges and opportunities identified:

- Parent carers identified a need to develop and promote more inclusion services within mainstream community provision
- Explored the possibility of funding and/or providing training to existing mainstream services.

Progress made:

- Community Inclusion Grant Fund piloted in 2024/25
- 28 grants made to 25 providers, totalling c.£470,000
- 22 organisations delivering directly to children, covering a range of activities including sports and physical activity, drama, crafts, technology and outdoor learning.
- 3 organisations delivering training and support to mainstream providers
- Going forward, our plan for 2025/26 will be informed by learning from the pilots to date during April

Details on the Local Offer: https://www.surreylocaloffer.org.uk/parents-and-carers/leisure-and-childcare/inclusive-play-and-leisure-sessions







Short Breaks INCLUSIVE PRACTICE

Co-production Workshop

Often not offered in term breaks

Children written off by providers when I:I support mentioned

LACK of Concerns 1:1 SUPPORT at lack of 1:1 support

> Parents having to Provide

only available when noist is required

HOW GROUPS Child only lasting 2 days before being asked to SVASI

+ STAFF Claim to be "child-led" BUT children not following group consensus

Triggering &

Staff escalating situations Schild deemed "unsvitable"

are LED

APPROACHS

Full disclosure can penalise DISCLOSING FULL NEEDS

> Sometimes parents don't disclose all needs M DESPERATION

WAITING LISTS + LACK of OPTIONS

Extremely Meeting MP to discuss : no response

Automated email responses

CHALLENGES

find adequate

Gessential for

parents to be

able to work

cover in holidays

INFORMATION + COMMUNICATION



Often having to repeat already disclosed info to Staff

TERM-TIME Difficult to

some clubs only have mainstream services in holidays

Can be confusina when staff have different roles in various settings

SAYERS KNIGHTS CROFT FOUNDATION RELAXED EXAMPLES THEATRE of 600D

PERFORMANCES PRACTICE PLANET

SOLLER (buildford) SCHOOL WRAPAROUND CARE (holiday group)

LEGO

LAND

INGREDIENTS of GOOD PRACTICE

SKILLS working with ACTIVE CHILDREN

RE-DIRECT + RE-ENGAGE · SMALL GROUPS

· ABLE to

NOT OVERLY DISCIPLINARIAN

· CHOICE

UNFLAPPABLE · REASSURANCE

· ACCOMMODATING SPECIFIC NEEDS

Understanding triggers staff. TRAINING trained in SEN escalating

BETTER UNDERSTANDING and INTEGRATION

Providers to say "come to the first session + see"

Holiday clubs at school good for some young people



comprehensive quide

of accessible services

. How - to instructions

STAFF 19



could help resolve

MEMBER VENUE !

ACCESSIBILITY

Able to visit venue + see facilities Able to speak to person in charge

Sustainable service and funding

Description:

Funding – this was about focussing on what alternative funding sources might be available to enhance the model

Sustainable service – supporting providers to work together to improve the resilience of sustainability of staffing across short breaks providers.

Challenges and opportunities identified:

- 1 Examples shared of some sessions being cancelled by providers (e.g. linked to staff sickness) or families (due to a challenge attending in the morning)
- 2 Potential for opportunities for providers to share staffing, recruitment, progression and training
- 3 Potential to work together with families to secure further funding from additional sources, including external grants, local businesses and alternative approaches like crowdfunding

Progress made:

- 1 In response to feedback, providers have continued working positively to try and reduce cancellations and we have begun reporting cancellations through contract management which is showing low numbers.
- 2 Limited progress made to date, reflecting opportunities in other areas and capacity
- 3 Initial scoping of a potential funding strategy undertaken and tested, but limited progress with implementation. We also acknowledged the extensive fundraising that is already done by providers.



Co-designing an outcomes framework for short breaks

Long-term quality of life outcomes

To enable children and young people to maximise their independence To nurture strong and supportive relationships in families

To improve mental health

To increase social connection (reduce isolation) for families

Intermediate outcomes

Children and young people form and strengthen friendships with one

Children and young people develop independence skills and self-confidence Children and young people have enjoyable experiences people develop supportive and trusting relationships with

Families are enabled to spend more quality time together

Parents and carers have more time to do things that support their wellbeing

Parents and carers have a break from their caring responsibilities Parents and carers feel less stressed ("take the weight off") Parents and carers form and strengthen friendships with one another

Measurable changes (Outputs)

Improved access to short breaks in response to need

New funding for short breaks or alternatives secured

More local short break opportunities offered New
inclusive
alternative
support
opportunities
created

More stable staff teams in short breaks services Improved recruitment of skilled staff within short breaks

Reduced cancellation of sessions due to staffing Improved understandin g of existing inclusive opportunities Improved access to information about short breaks

Less time spent on application and booking process

Improved experience of being on a waiting list Strengthened peer support networks for parents and carers

Identified activities we can do together to improve

Co-design eligibility criteria for short breaks Co-design joint funding bids to external funders Improve
access to
existing
inclusive HAF
provision

Co-design solutions to make better use of school sites Pilot training offer to local mainstream clubs and services Work with providers to explore joint training and progression

Co-deliver new recruitment strategies with parents and carers

Work with providers to explore sharing staff

Work with parents and carers to map existing opportunit<u>ies</u> Co-design new short breaks brand and info offer with families Co-design simple, single, application and booking process

Pilot new support options for families on waiting lists Co-design a new role of parent / carers champions

Join-up information on bookings and waiting lists Work with families to seek support from local businesses

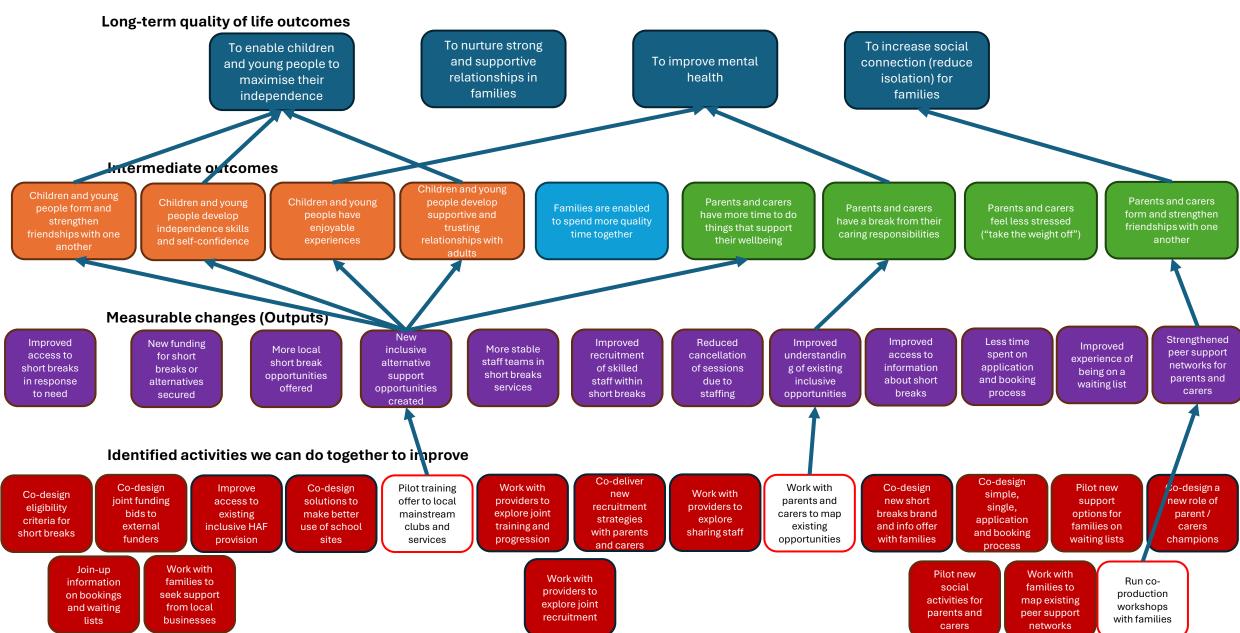
Work with providers to explore joint recruitment

Pilot new social activities for parents and carers Work with families to map existing peer support networks

Run coproduction workshops with families

NB – any references to carers also include young carers (e.g. siblings of a child or young person with disabilities)

Pathways to outcomes example: Community inclusion and co-production



NB – any references to carers also include young carers (e.g. siblings of a child or young person with disabilities)

Key overall reflections on co-production

Flexibility and openness to possibilities (Chris)

- Be flexible and open to possibilities and opportunities
- Be comfortable with uncertainty and not being able to predict the result

Failure is an option (Conrad)

- Not everything will work
- Success lies in trying and in learning from disappointments
- Try a different tack



Key overall reflections on co-production

Embracing difference (Keshia)

- There will be lots of different views not everyone will agree
- Disagreement doesn't prevent collaboration
- Key is to value relationships, insights and experiences

Focusing on what matters most (George)

- Working together and building consensus
- Acknowledging you can't do everything or change everything



A Learnings Conversation

We welcome:

Parent/Carer
Short Breaks Team
Family Voice Surrey



Break

Networking and Exhibition Move to tables













Meet the Charities/ Organisations



Throughout the summit you will be able to meet and network with a range of charities and local organisations who have been involved in the project.







Table Discussion: Sharing knowledge, perspectives, and best practices around co-production and participation

- Task 1: Brief reflections from the morning so far (what key take aways)
- Task 2: Explore wider co-production/participation Consider one of these problem statements:
- •TABLE ONE: Co-production/Participation requires significant time, effort, and resources from all stakeholders, which some may believe is not feasible and there may be a tendency to drop the process after initial enthusiasm fades. (Keshia and Chelcie)
- •TABLE TWO: Cultural, social, or geographical factors may limit some groups' participation, especially if they feel excluded from the process or if their needs are not being acknowledged. (Conrad and Su)
- •TABLE THREE: Co-production/Participation risks becoming a box-ticking exercise if there is a **power imbalance** between professionals and service users, with the latter feeling their input isn't being valued or taken seriously e.g. when conflicting views and priorities arise between service users' needs and service/policy constraints. (Chris and Deb)
- •TABLE FOUR: Co-production/Participation might not be representative of the view of the wider population if there is only a small group of children/young people/parents/carers involved. (George and Sally)

Practical Next Steps: delivering efficient and effective coproduction/participation activities

Move to your choice of table topic:

TABLE ONE - discovery

Maristelle Preece (Mindworks) and Jo Argent (Surrey County Council) plus Deb Creating the conditions for effective participation and co-production. Understanding problems from users' perspective (discovery)

TABLE TWO - co-design/co-deliver

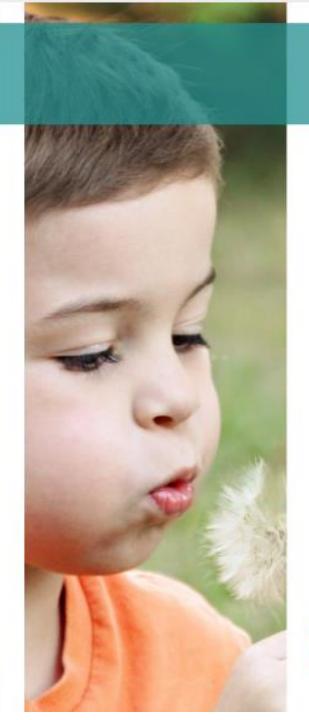
Keshia Hamilton (Surrey County Council) and Parents plus Chelcie
Tools to use for engagement (co-design/co-deliver) Practical examples for tools you could use from our workshop (make a model, community asset, prototype etc)

TABLE THREE – co-commission

Chris Tisdall and Conrad Benefield/George Harper (Surrey County Council) plus Su Using in service design and practice to co-design outcomes (co-commission)

TABLE FOUR - co-assessment/ co evaluate

Jenny Cave Jones (Surrey County Council) and Sally Stubbings (Surrey Youth Focus) Measure what you treasure and sustain (co-evaluation/assessment)



THANKYOU!



TO ALL OF YOU FOR JOINING THIS SUMMIT



























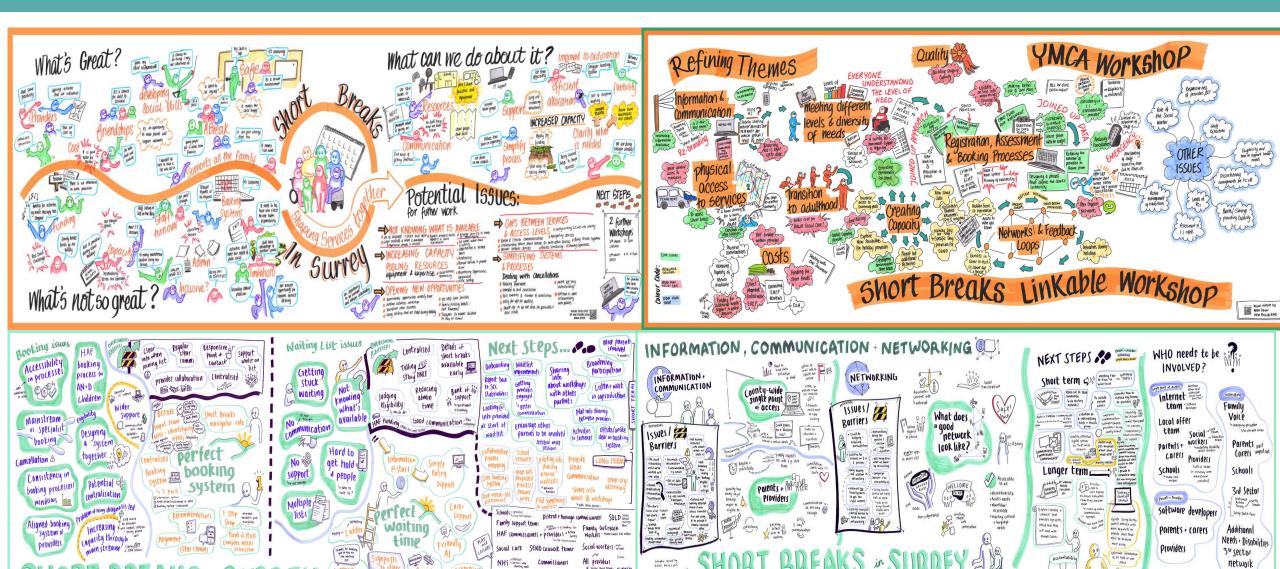




Providers

30 sector

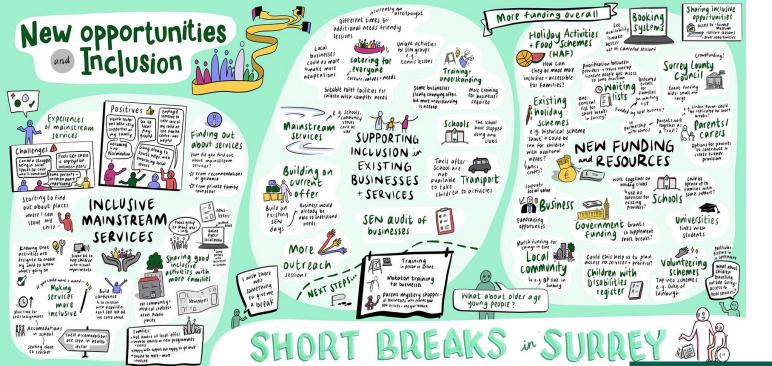
network



Action to

Turaks for booking yearly also as year moiting yer

Production of the second of th





The Lundy Model of Participation

The model is being adopted by various CYP focused organisations across Surrey (Surrey CC UVP team, Mindworks Surrey, Surrey Youth Focus), to help guide the system approach to voice and participation.

The model provides a way to implement and understand a child's right to participation, as laid down in **Article 12 of the UN Convention on the Rights of the Child:** The right to express their views in all matters affecting them and for their views to be given 'due weight' (taken seriously).

The model attempts to focus those who do participation on the different elements of Article 12 (a right not always known by professionals or CYP) and guides *how* to meaningfully approach participation and the legal basis.

Space

Children and young people must be given safe, inclusive opportunities to form and express their views

Voice

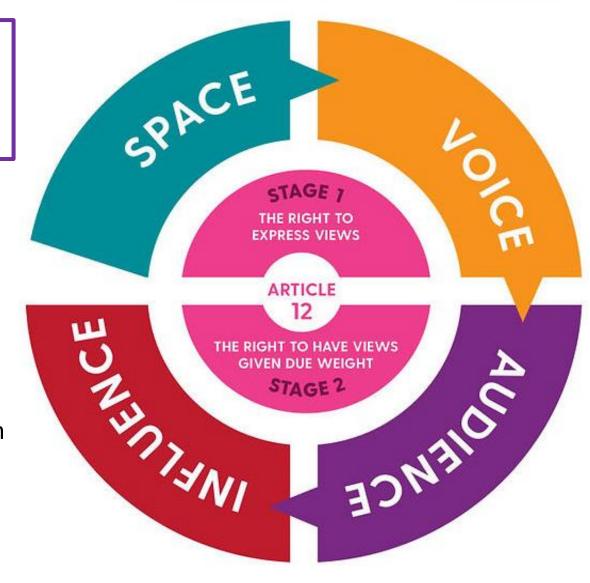
Children and young people must be facilitated to express their views

Audience

The views must be listened to

Influence

The views must be acted upon, as appropriate



The Lundy Model of Participation

1^{st -} Right to express view:

- **Space** We must actively create a safe and inclusive space Links to article 2 (equality).
- Voice Ensure they know their participation is voluntary. Ensuring that they have different ways of expressing views and ensuring that they have what they need to form and express their views (e.g. time and information).

2nd - Obligation on duty bearer to give due weight:

- Audience Ensuring the right people are actively listening, and identify who needs to hear (those who can make decisions).
- Influence Being realistic do they know what is possible/what isn't? Transparency and feedback and follow up.

• How can ch

- How can children and young people feel safe to express their views?
- Have you allowed enough time to listen to and hear their views?
- How do you make sure that all children and young people are heard?
- How are children and young people provided with the support they need to give their views and be heard?
- How can they raise the things that matter to them?
- How are they offered different ways of giving their views?

- How will children and young people know how much influence they can have on decisions?
- How will you give them feedback?
- How will you share with them the impact of their views on decisions?
- How will you explain the reasons for the decisions taken?

- How do you show that you are ready and willing to listen to children and young people's views?
- How do you make sure they understand what you can do with their views?

AUDIENC